

<b>Report to:</b>	<b>Health and Wellbeing Board</b>
<b>Relevant Officer:</b>	Karen Smith, Deputy Director of People (Adult Services)
<b>Relevant Cabinet Member</b>	Councillor Graham Cain, Cabinet Secretary (Resilient Communities)
<b>Date of Meeting</b>	20 April 2016

## TRANSFORMING CARE UPDATE

### 1.0 Purpose of the report:

1.1 To update the Health and Wellbeing Board on progress of the Transforming Care programme.

### 2.0 Recommendation(s):

2.1 To note the update.

### 3.0 Reasons for recommendation(s):

3.1 The Health and Wellbeing Board has a key leadership role to play in ensuring that the commitments and priorities of the Transforming Care programme are achieved.

3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council? No

3.2b Is the recommendation in accordance with the Council's approved budget? Yes

3.3 Other alternative options to be considered:

None

### 4.0 Council Priority:

4.1 The relevant Council Priority is Communities: Creating stronger communities and increasing resilience

## 5.0 Background Information

- 5.1 The report provides a summary of the requirements of the national Transforming Care programme, and sets out local progress in the implementation of the Pan-Lancashire Transformational Plan for people with a learning disability and/or autism and challenging behaviour or a mental health condition.
- 5.2 Taking into account variations in commissioning processes, local priorities and composition of community learning disability teams a localised version of the Pan-Lancashire transformational plan has been developed for Blackpool and aligned to the overarching plan for Lancashire.
- 5.3 The Transforming Care Programme has evolved from the Winterbourne View Concordat published by the Government in 2012. Since the programme was launched in 2014, there has been increased expectation and pace around the agenda paralleled by an increase in reporting to and guidance from NHS England as to how transformation should happen.
- 5.4 **Care and Treatment Reviews**  
Since December 2014 Care and Treatment Reviews (CTRs) have become a requirement of the Transforming Care programme and were initially designed for individuals detained/placed in hospitals to:
- assess whether or not they are appropriately placed
  - determine their future requirements
  - focus on establishing discharge
- Care and Treatment Reviews in these instances take place every six months.
- 5.5 Care and Treatment Reviews are now embedded as “business as usual” and expanded to include a pre and post admission process and a Blue Light process for unplanned/emergency admissions. Care and Treatment Reviews have also been adapted to take account of children and young people with a diagnosis of autism which is aligned to Education, Health and Care (EHC) plans.
- 5.6 The approximate total cost for each Care and Treatment Reviews is £800; previously funding was recharged to NHS England. However, from 2016/17 Clinical Commissioning Groups will be expected to meet this cost directly.
- 5.7 A further requirement of the transforming care programme is for all localities to develop a register of people who are at risk of admission and to work closely to monitor this register with agencies (Health, Social Care and Education). Blackpool has developed an at risk register which includes children and young people with Learning Disability and Autism, and arrangements are being put in place with Children’s Services and Special Education and Disabilities Team (SEND) team to ensure the

information is maintained.

#### 5.8 Transforming Care Next Steps and National Plan

In June 2015, NHS England published Transforming Care Next steps an ambitious programme of work to further accelerate work to transform community services. As part of this five fast track sites were established to strengthen local services and return individuals to their communities. These sites were identified as having high numbers of individuals with a Learning Disability and/or Autism in hospital settings. These are:

- Greater Manchester and Lancashire;
- Cumbria and the North East;
- Arden, Herefordshire and Worcestershire;
- Nottinghamshire;
- Hertfordshire.

The learning and best practice from these sites will be shared with non-fast track areas across the country.

5.9 Each site received support from NHS England to develop a transformational plan, setting out a road map for strengthening (and where appropriate) redesigning local services for people cared for by the transforming care programme and the wider learning disability population. This was supported by £10million transformational fund which the Clinical Commissioning Group has match-funded. Plans were approved by NHS England's national team and signed off by respective Health and Wellbeing Boards in late summer/autumn 2015.

5.10 In October 2015, NHS England along with the Local Government Association (LGA) and the Association of Directors of Adult Social Care (ADASS) published "Building the right support – a national plan to develop community services and close inpatient facilities" the plan is accompanied by a national service model.

5.11 Building on the fast track programme and ambitions of the national plan, 48 transforming care partnerships have now been established across the country to build up community services and close inpatient facilities by March 2019.

5.12 Blackpool forms part of the Lancashire Transforming Care Partnership which is responsible for ensuring that the agreed priorities set out in the Pan-Lancashire Transformational Plan are realised.

5.13 As part of the national plan, NHS England confirmed that payments would be available to individuals who have been in medium and low secure placements for five or more years. Currently Individuals in medium and low secure settings are funded through NHS England's Specialised Commissioning Department; it is the intention that this resource will follow the patient following discharge. Funding will cover both

care and accommodation costs and be transferred to the local authority. For individuals in hospital settings for less than five years, CCG's and local authorities are expected to agree arrangements for funding community packages.

5.14 Local and Regional progress

Since the approval of the pan-Lancashire transformation plan in September 2015 (which is supported by £1.5million fund, match-funded by the 8 Clinical Commissioning Groups) to support development of new models of care, a series of workstreams/priority areas have been identified.

- Enhanced Advocacy services
- Development of the specialist provider market
- Discharge Co-ordination
- Development of integrated Community Learning Disability Team and Community Hubs
- Workforce Development (positive behavioural support and challenging behaviour approaches and best practice)
- Specialist Accommodation
- Enhanced Respite and Crisis provision
- Positive Behavioural Support (PBS) schemes to be piloted by Fylde and Wyre Clinical Commissioning Group and East Lancashire Clinical Commissioning Group

5.15 The plan also takes account of and is aligned to the principles set out in the national service model.

5.16 The plan is project managed by a Transforming Care programme lead based at Chorley and South Ribble, and Preston Clinical Commissioning Groups. Individual project plans and engagement and information sharing events for each identified workstream have been held or are planned to ensure sign up and contribution from all appropriate stakeholders. Work is currently focussed on ensuring resettlement for patients who require discharge between March – June 2016).

5.17 Co-production is threaded throughout and a programme of engagement and involvement activities for service users, families, carers and independent advocates is in place and underway.

5.18 The priority areas outlined above are also reflected in Blackpool's local transforming care action plan. However taking into account local variations, the four key priorities for Blackpool are:

- Market Development
- Specialist Accommodation
- Crisis and Respite provision
- Workforce Development

Blackpool is working collaboratively with pan-Lancashire transforming care partnership and NHS Midlands and Lancashire Commissioning Support Unit (CSU) colleagues to shape the provider and accommodation market, to ensure there is sufficient level of specialist care and support providers and a suitable mix of housing to meet the needs of people that fall under the transforming care criteria. A pan-Lancashire accommodation strategy will be developed to take some of this work forward and a preferred provider list of 'complex' care and support providers will be put in place by the Commissioning Support Unit for local areas to procure and commission services from. A programme of workforce development is underway with national funding secured through Health Education England/Skills for Care to upskill in-house and external providers – embedding Positive Behavioural Support (PBS) and Challenging Behaviour approaches. Blackpool Council successfully bid for just over £50,000 to roll out Positive Behavioural Support training locally.

#### 5.19 Patient cohorts

Across Lancashire there are ninety-three patients that fall under the transforming care programme. In total forty-seven patients are in Clinical Commissioning Group funded cohorts and forty-six patients in specialised commissioned funded cohorts. Of these patients there are two in the Clinical Commissioning Group cohorts and five in the specialised commissioned cohorts for Blackpool. Of these seven, one is eligible for a dowry.

Number of clients	Current placement	Funded by	Discharge	Eligible for Dowry
1 (end of life)	Discharged from Calderstones to community placement	Specialised Commissioning	Feb 2016	Yes
2*	Rehabilitation	Blackpool CCG	June 2016	No
1	Short Term Assessment and Treatment (via Prison Transfer)	Specialised Commissioning	TBC at CTR	No
1*	Calderstones	Specialised Commissioning	June 2016	No
2	Calderstones	Specialised Commissioning	2018-19	Yes
1	Rampton	Specialised Commissioning	2018-2019	Yes
1	The Harbour	Blackpool CCG	TBC at CTR	No

- 5.20 Care and Treatment Reviews have been undertaken for each patient and families and carers are involved in the process. Discharge planning including care, support and accommodation requirements is underway for the three individuals with identified discharge dates of June 2016.
- 5.21 Step down accommodation has also been identified locally and a bid submitted to NHS England's Winterbourne Resettlement Fund to secure the capital monies needed to re-develop elements of the property. The outcome of the application is due in April 2016. Funding arrangements for individual packages is being progressed with Blackpool Clinical Commissioning Group. The remaining clients have been assessed as being appropriately placed and are not ready for discharge.
- 5.22 Supported by the NHS Midland and Lancashire Community Support Unit (CSU), Lancashire Transforming Care Partnership is currently considering options for pooling budgets and has drawn up a financial protocol which sets out the scope and process for pooling or aligning resources which has been agreed in principle by the eight Clinical Commissioning Groups and three Local Authorities.
- 5.23 Reporting  
Clinical Commissioning Group and local authority reporting requirements on progress of the Transforming Care Programme has increased substantially over the past four years. In addition to information shared at Health and Wellbeing Board and Clinical Commissioning Group Governing Bodies an overview of what is reported, to whom and how often is summarised below:
- Assuring transformation data on individual patients is submitted to the Health and Social Care Information Centre (HSCIC) on a monthly basis by Blackpool's Integrated Learning Disability Community Team Manager. This is a new reporting mechanism replacing Winterbourne quarterly returns to NHS England.
  - Weekly sub-regional reporting to NHS England on patient activity is submitted via Blackpool Clinical Commissioning Group.
  - The operational arm of the Transforming Care Partnership meets on a fortnightly basis to review implementation of the pan-Lancashire transformational plan and progress against key actions. This is attended by members of Blackpool's transforming care project group. The Transforming Care Partnership reports into the Collaborative Commissioning Board (CCB).
  - Blackpool's Transforming Care Project Group meets bi-monthly to deliver and review progress against local priorities and ensure continued alignment with the Pan-Lancashire plan. This group in turn reports to Blackpool's

Transforming Care Steering group chaired by the Director of Adult Services, Blackpool Council.

5.24 The requirements of the Transforming Care Programme are substantial given the small patient group, however the process is being managed appropriately in accordance with patient needs and there are high levels of proactive partnership working and collaboration across local and regional partners to realise the wider ambitions of the programme across the Lancashire footprint.

5.25 Does the information submitted include any exempt information? No

5.26 **List of Appendices:**

Appendix 4a: "Building the right support – a national plan to develop community services and close inpatient facilities"

Appendix 4b: Supporting people with a learning disability and/or autism who display behaviour that challenges, including those with a mental health condition - Service model for commissioners of health and Social Care services

6.0 **Legal considerations:**

6.1 To meet the requirements of the Transforming Care Programme, Blackpool Council and Blackpool Clinical Commissioning Group must work within the legal requirements of the Mental Health Act 1983 and the Mental Capacity Act 2005.

7.0 **Human Resources considerations:**

7.1 The Integrated Community Learning Disability Team (CLDT), (comprising of health and social care professionals from the Blackpool Council's Adults Social Care Team, Psychology services via Lancashire Care Foundation Trust/Blackpool Teaching Hospitals Community Health and Blackpool Clinical Commissioning Group) is responsible for co-ordinating and reviewing care plans of people with learning disabilities in social care and health placements. The Contracting and Commissioning Team within Blackpool Council is responsible for coordinating contract monitoring arrangements including quality monitoring of Blackpool Council and NHS contracted services respectively.

## **8.0 Equalities considerations:**

8.1 A Lancashire wide Joint Strategic Needs Assessment report highlighted that people with learning disabilities are one of the most excluded groups in the community:

- Nearly half live in the most deprived areas of Lancashire
- Fewer than 15% are in employment across Lancashire and in Blackpool this figure is considerably lower.
- The housing needs of people with learning disabilities are considerable and will increase.
- People with learning disabilities experience much poorer health outcomes across a range of conditions including respiratory diseases, sensory impairment, gastrointestinal cancer, anxiety and depression, dementia and challenging behaviour.
- Prevalence and need is increasing whilst available budgets have been decreasing and are likely to continue to decrease.
- This has major implications for how services are delivered and will require a different approach to commissioning and developing co-produced services.

## **9.0 Financial considerations:**

9.1 As part of the national plan, NHS England has confirmed that additional payments will be available to individuals in medium and low secure placements for five or more years. For Blackpool one eligible client was identified.

9.2 For those individuals in hospital settings for less than five years of which three have identified discharge dates for Blackpool. Blackpool Council and Blackpool Clinical Commissioning Group are progressing arrangements for funding of these packages.

9.3 In addition work is underway through NHS Midland and Lancashire Community Support Unit (CSU) and Lancashire Transforming Care Partnership to explore the scope of pooling or aligning resources, and a financial protocol has been agreed in principle by the eight Clinical Commissioning Groups and three local authorities. As a first step each area has been asked to consider local pooling arrangements before consideration is given to a pan-Lancashire approach.

## **10.0 Risk management considerations:**

10.1 The Board has a key leadership role to play in ensuring that the commitments of the Transforming Care programme are achieved in respect of safeguarding and protecting the most vulnerable. A failure to keep adults at risk of abuse safe from avoidable harm represents not only a significant risk to residents but also to the reputation of the Council, Blackpool Clinical Commissioning Group and care

providers. Although safeguarding must be the concern of all agencies working with vulnerable adults, the Council is the lead agency and is responsible for the co-ordination of the multi-agency Safeguarding Board.

**11.0 Ethical considerations:**

11.1 None

**12.0 Internal/ External Consultation undertaken:**

12.1 None

**13.0 Background papers:**

13.1 None